

Message Text

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C O N F I D E N T I A L BISSAU 0066

E.O. 11652: GDS
TAGS: SHUM, PU
SUBJ: HUMAN RIGHTS IN DEVELOPMENT ASSISTANCE RECIPIENT
COUNTRIES: GUINEA-BISSAU

REF: STATE 014518 (NOTAL)

SUMMARY: ORIGIN OF GOGB AS CLANDESTINE STATE OPERATING AS ARMY OF LIBERATION WHOSE PRINCIPAL GOAL WAS EXPULSION OF PORTUGUESE STILL HAS IMPORTANT RESIDUAL EFFECT IN SOMETIMES OVERZEALOUS ACTIONS OF STATE SECURITY APPARATUS IN THE PURSUIT OF NATIONAL UNITY. THOUGH A GREAT ARRAY OF HUMAN RIGHTS ARE OFFICIALLY GUARANTEED IN GUINEA-BISSAU, REALITY IS SHORT OF THIS IDEAL. CONSTITUTIONAL GUARANTEES ARE SUBJECT TO CERTAIN POLITICAL CONDITIONS WHICH HAVE RESULTED IN A NUMBER OF POLITICAL ARRESTS AND DETENTION. THERE IS NO EVIDENCE TO SUGGEST HOWEVER CRUEL OR INHUMANE TREATMENT OF THESE POLITICAL PRISONERS. END SUMMARY.

1. POLITICAL SITUATION: UNDER CONSTITUTION, NATIONAL ASSEMBLY IS SUPREME ORGAN OF STATE POWER. CURRENTLY SITTING ASSEMBLY ELECTED BY INDIRECT SUFFRANGE IN 1973 BEFORE PORTUGUESE RECOGNITION OF INDEPENDENCE. MAJOR CITIES WHICH IN 1973 STILL CONTROLLED BY PORTUGAL ARE RE-
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PRESENTED BY PAIGC APPOINTEES. TERM OF CURRENT ASSEMBLY HAS EXPIRED AND ELECTORAL PROCESS NOW IN PROGRESS FOR SECOND NATIONAL ASSEMBLY. SINGLE PARTY LISTS, DRAWN UP BY PAIGC HEADQUARTERS IN BISSAU, WERE PRESENTED IN DECEMBER TO VOTERS OF COUNTRY'S THIRTY-SEVEN SECTORS FOR APPROVAL OR DISAPPROVAL AS MEMBERS OF REGIONAL COUNCILS. THIRTY-FOUR SECTORS APPROVED LISTS, THREE REJECTED THEM. NATIONALLY,

YES VOTES ACCOUNTED FOR EIGHTY-ONE PERCENT OF TOTAL. ABSTENTION RATE WAS MODERATE. NEW LISTS WILL BE PRESENTED BY END THIS MONTH FOR VOTER REACTION IN THESE THREE SECTORS VOTING NO IN DECEMBER. THUS ELECTED REGIONAL COUNCILS MUST THEN APPROVE BY TWO-THIRDS MAJORITY PAIGC SELECTED CANDIDATES FOR DEPUTIES TO NATIONAL ASSEMBLY. ELECTORAL PROCESS FOR SUPREME ORGAN, THOUGH ALLOWING SOME OPPORTUNITY FOR EXPRESSION NEGATIVE POPULAR OPINION, SUFFICIENTLY UNDER CONTROL PAIGC LEADERSHIP TO GUARANTEE RUBBER STAMP ASSEMBLY. OPPOSITION PARTIES ARE ILLEGAL. SEVERAL GROUPS HAVE BEEN FORMED HOWEVER TO OPPOSE PAIGC FROM EXILE BUT ALTHOUGH THEIR ANTI-CAPE VERDEAN AND ANTI-SOVIET POLICIES APPEAL TO SIGNIFICANT NUMBERS OF EDUCATED BISSAUNS, THEY HAVE NO REAL POLITICAL IMPACT HERE. THOSE POLITICAL MOVEMENTS ESTABLISHED DURING PORTUGUESE RULE (E.G. ACCAO NACIONAL) AND THE GUINEAN DEMOCRATIC MOVEMENT (MDG) FORMED BY BISSAUNS TO OPPOSE PAIGC DURING PERIOD BETWEEN APRIL 1974 AND ARRIVAL OF PAIGC IN BISSAU IN SEPTEMBER 1974 HAVE BEEN SUPPRESSED AND THEIR LEADERSHIP JAILED. REAL POWER RESTS IN HANDS FEW MEMBERS TOP PARTY LEADERSHIP IN GUINEA-BISSAU WHO TAKE COLLEGIAL DECISIONS BUT NOT WITHOUT CONSIDERABLE DEBATE. PRESIDENT IS NO MORE THAN "PRIMUS INTER PARES".

2. LEVEL SITUATION: CONSTITUTION GUARANTEES FOLLOWING RIGHTS: EQUALITY BEFORE LAW WITHOUT REGARD TO ETHNIC GROUP, SEX, SOCIAL ORIGIN, CULTURAL LEVEL, PROFESSION, PROPERTY, RELIGIOUS BELIEF OR PHILOSOPHICAL CONVICTION; FREEDOM OF OPINION, WORSHIP, ASSEMBLY, ASSOCIATION AND DEMONSTRATION; FREEDOM FROM DETENTION, ARREST, OR SENTENCE BASED ON CONFIDENTIAL

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EX POST FACTO LEGISLATION; LEGAL DEFENSE FOR CHARGED OR INDICTED PERSONS; INVIOABILITY OF DOMICILE AND SECRECY OF CORRESPONDENCE. ALL ABOVE RIGHTS AND FREEDOMS ARE SUBJECT, HOWEVER, TO ARTICLE 22 CONDITION QUOTE PERSONS WHOSE ACTS OR CONDUCT ARE DETRIMENTAL TO THE UNITY OF THE PEOPLE OF GUINEA-BISSAU OR CAPE VERDE OR WHO PROMOTE COLONIALISM, IMPERIALISM, RACISM OR TRIBALISM SHALL BE DENIED THE POLITICAL RIGHTS AND FUNDAMENTAL FREEDOMS OF CITIZENS UNQUOTE. INDEPENDENCE OF JUDICIAL SYSTEM NOT GUARANTEED IN CONSTITUTION. SYSTEM OF MILITARY TRIBUNALS WITH SUMMARY POWERS ESTABLISHED DURING GUERRILLA WAR GIVING WAY TO LOCAL POPULAR TRIBUNALS AND EXISTING CIVIL AND CRIMINAL COURT STRUCTURE INHERITED FROM PORTUGUESE. WHOLE JUDICIAL SYSTEM UNDERGOING FUNDAMENTAL REVISION WITH EAST GERMAN TECHNICAL ASSISTANCE.

3. POLITICAL PRISONERS, NUMBER OF POLITICAL PRISONERS IS NOT LARGE AND HAS RECENTLY DECREASED SUBSTANTIALLY WITH RELEASE MOST FORMER LEADERS MDG AND ACCAO NACIONAL. IN ACCOR-

DANCE ARTICLE 22 OF CONSTITUTION, THESE PRISONERS WERE DEPRIVED OF THEIR RIGHTS AND WERE NEVER FORMALLY CHARGED OR TRIED. ONE FORMER ACCAO NACIONAL DEPUTY HAS REPORTED TO EMBOFF THAT HE WAS NOT MISTREATED DURING HIS TWO YEARS IN DETENTION AND DID NOT KNOW OF OTHERS WHO HAD BEEN. SEVERAL PROMINENT BISSAUNS REMAIN IN DETENTION (SUCH AS RAFAEL BARBOSA, CO-FOUNDER OF PAIGC AND IMPLICATED IN AMILCAR CABRAL ASSASSINATION) FOR ANTI PAIGC ACTIVITY BUT EMBASSY HAS BEEN TOLD TWELVE OF THESE, WHO ARE MOST IMPORTANT OF POLITICAL DETAINEES, WILL BE GIVEN PUBLIC TRIALS. TRIAL OF RAFAEL BARBOSA BEGAN LAST DECEMBER BUT WAS SUSPENDED BY PARTY ORDER AS IT WAS CAUSING TOO MUCH OF A STIR DURING ELECTIONS. BARBOSA HAD BENEFIT OF COUNSEL AND COURT SESSIONS WERE OPEN TO PUBLIC.

4. HUMAN RIGHTS ATTITUDES: FOR ORDINARY CITIZENS, GOGB ADHERES TO OFFICIAL CONSTITUTIONAL GUARANTEES. POLITICAL OPP-
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OSITION HOWEVER IS QUICKLY DEALT WITH OUTSIDE THE CONSTITUTION BUT, APPARENTLY, NOT BRUTALLY NOR IN DISREGARD OF BASIC PRINCIPLES OF HUMANE TREATMENT. SLAVERY AND SERVITUDE ARE PROHIBITED AND CRUEL AND UNUSUAL PUNISHMENT APPEARS NOT TO EXIST. PRIVATE PROPERTY, THOUGH NOT GUARANTEED IN CONSTITUTION, IS TOLERATED IF IN LOCAL HANDS. MOST SUBSTANTIAL FOREIGN HOLDINGS HERE HAVE BEEN NATIONALIZED. THERE IS NO RELIGIOUS DISCRIMINATION AND FREEDOM OF EXPRESSION IS RESPECTED THOUGH LIMITED AS ALL MEDIA ARE GOVERNMENT CONTROLLED. MILD CRITICISM OF PAIGC IS FREQUENTLY HEARD AND APPARENTLY TOLERATED.

5. EMBASSY IS AWARE OF NO OTHER HUMAN RIGHTS REPORTING.

6. COMMENT: AS PERCEIVED THREAT TO STATE SECURITY FROM POLITICAL OPPOSITION DECREASES, AS IT APPEARS TO BE, THEN RESPECT FOR HUMAN RIGHTS AS OUTLINED IN CONSTITUTION WILL INCREASE AND GUINEA-BISSAU'S FAIRLY GOOD HUMAN RIGHTS RECORD, BY AFRICAN STANDARDS, CAN BE EXPECTED TO IMPROVE.
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